

Message Text

UNCLASSIFIED

PAGE 01 STATE 007377

71

ORIGIN ARA-10

INFO OCT-01 ISO-00 AID-05 IO-11 AF-06 EA-09 EUR-12 NEA-10

SS-15 CIAE-00 DODE-00 INR-07 NSAE-00 PA-02 USIA-15

PRS-01 SP-02 AS-01 (ISO) R

DRAFTED BY ARA/CAR:DCNORTON:BK

APPROVED BY ARA/CAR:TJCHEAVNER

ARA/PAF:PJOHNSON (PHONE)

----- 068058

P 122329Z JAN 76

FM SECSTATE WASHDC

TO AMEMBASSY GEORGETOWN PRIORITY

UNCLAS STATE 007377

E.O. 11652: N/A

TAGS: EAID, PFOR, GY

SUBJECT: WASHINGTON POST ARTICLE OF JAN 9 - LINKAGE OF
U.S. AID

1. FOLLOWING IS THE TEXT OF THE ARTICLE IN THE WASHINGTON
POST OF JAN 9, REPORTING THAT U.S. IS LINKING FOREIGN AID
TO UN VOTES.

2. QUOTE: THE STATE DEPARTMENT HAS SET UP A NEW OFFICE TO
HELP COORDINATE THE, QUOTE, CARROTS AND STICKS, UNQUOTE, OF
U.S. POLICY IN GIVING OR DENYING AID TO NATIONS THAT SUP-
PORT OR OPPOSE AMERICAN INTERESTS.

3. OFFICIALS WHO DESCRIBED THE NEW PROCESS YESTERDAY SAID
THE PURPOSE IS BROADER THAN PROVIDING REWARDS OR PENALTIES
TO FOREIGN NATIONS. THEY CONCEDED, HOWEVER, THAT THIS IS
AN ESSENTIAL PART OF THE OPERATION.

4. THE OFFICE HAS BEEN ESTABLISHED WITHIN THE PAST MONTH
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 STATE 007377

IN THE BUREAU OF INTERNATIONAL ORGANIZATION AFFAIRS.

5. THE PURPOSE, SAID ONE SOURCE, IS TO CREATE, QUOTE, A MORE COHERENT PATTERN, UNQUOTE, IN SHOWING OTHER NATIONS WHERE VITAL U.S. INTERESTS ARE AT STAKE IN UNITED NATIONS VOTING OR IN OTHER INTERNATIONAL FORUMS.

6. QUOTE, WE ALSO HAVE TO AVOID KNEE-JERK REACTIONS - EXCESSIVE REACTIONS IN THE PIQUE OF THE MOMENT, UNQUOTE, SAID ONE OFFICIAL.

7. QUOTE, WHAT WE NEED, UNQUOTE, HE SAID, QUOTE, IS A BETTER AND MORE SOPHISTICATED SENSE OF CARROTS AND STICKS, THE DEFINITION OF OUR INTERESTS, THE DEPTHS OF OUR INTERESTS, THE IMPORTANCE OF THE APPLICATION OF PRESSURE - HOW WE REGISTER OUR DISPLEASURE, UNQUOTE.

8. STATE DEPARTMENT OFFICIALS SAID THERE WILL BE, QUOTE, A MORE SOPHISTICATED USE OF COMPUTER DATA, UNQUOTE, IN THE NEW APPROACH, AS WELL AS CLOSER COORDINATION WITH U.S. MISSIONS OVERSEAS.

9. THE UNITED STATES MUST LEARN, OFFICIALS SAID, HOW BETTER TO INFORM FOREIGN NATIONS WELL IN ADVANCE WHAT VOTES ARE VITAL TO U.S. INTERESTS, AND WHAT VOTES ARE NOT.

10. SAMUEL W. LEWIS, A CAREER FOREIGN SERVICE OFFICER WHO TOOK OFFICE DEC 24 AS ASSISTANT SECRETARY OF STATE FOR INTERNATIONAL AFFAIRS, HELPED TO PROMOTE THE CONCEPT IN DISCUSSIONS WITH SECRETARY OF STATE HENRY A. KISSINGER.

11. JOHN A. BAKER, FORMER HEAD OF THE OFFICE OF UN POLITICAL AFFAIRS, HAS BEEN NAMED TO DIRECT THE NEW OPERATION. HIS TITLE WILL BE DEPUTY ASSISTANT SECRETARY OF STATE FOR MULTILATERAL AFFAIRS.

12. OFFICIALS SAID THAT EACH GEOGRAPHICAL BUREAU OF THE STATE DEPARTMENT AND EACH U.S. EMBASSY WILL BE INSTRUCTED TO DESIGNATE A STAFF OFFICER TO ASSIST IN THE TASK OF POLICY COORDINATION.

13. QUOTE, WHACKING PEOPLE IN FOREIGN NATIONS, UNQUOTE, UNCLASSIFIED

UNCLASSIFIED

PAGE 03 STATE 007377

ONE STATE DEPARTMENT OFFICIAL DRILY OBSERVED, QUOTE, IS NOT OFTEN THE MOST USEFUL WAY OF IMPROVING THEIR VOTING PATTERNS, UNQUOTE. THE EMPHASIS, HE SAID, WILL BE ON TIMELY, QUOTE, PERSUASION AND EXPLANATION, UNQUOTE.

14. THE UNITED STATES' AMBASSADOR TO THE UNITED NATIONS, DANIEL P. MOYNIHAN, HAS AROUSED INTERNATIONAL CONTROVERSY WITH HIS FLAMBOYANT DENUNCIATIONS OF U.S. OPPONENTS IN THE

UNITED NATIONS. MOYNIHAN ALSO HAS BEEN USING COMPUTER DATA TO EVALUATE VOTING PATTERNS IN THE UNITED NATIONS, BUT OFFICIALS SAID YESTERDAY THAT THE COMPUTER DATA BASE WILL BE EXPANDED CONSIDERABLY.

15. A SIMPLE RECORD OF HOW NATIONS VOTE IN THE UNITED NATIONS CAN BE VERY MISLEADING BY ITSELF, ONE STATE DEPARTMENT OFFICIAL SAID.

16. WHAT ALSO MUST BE CONSIDERED TO OBTAIN, QUOTE, A SUBTLE AND SOPHISTICATED, UNQUOTE, READING OF POSITIONS, HE SAID, ARE VOTES IN COMMITTEES, SPEECHES AND MANEUVERS IN THE CORRIDORS.

17. KISSINGER HAS MADE IT CLEAR IN RECENT MONTHS THAT THE UNITED STATES IS TAKING A STERNER VIEW OF EXTENDING AID TO NATIONS THAT HAVE A PATTERN OF VOTES AGAINST U.S. INTERESTS.

18. QUOTE, RETRIBUTION, UNQUOTE, SAID ONE U.S. OFFICIAL, QUOTE, IS NOT OUR CENTRAL OBJECTIVE, UNQUOTE, ALTHOUGH, QUOTE, REWARDS AND PENALTIES, UNQUOTE, ARE AN ESSENTIAL PART OF THE APPROACH.

19. OFFICIALS ACKNOWLEDGED THAT U.S. DEVELOPMENT AID HAS BEEN POSTPONED FOR TANZANIA AND GUYANA, AS A RESULT OF THEIR OPPOSITION TO THE U.S. POSITION ON THE UN VOTE EQUATING ZIONISM WITH RACISM AND ON KOREA. YET ANOTHER OFFICIAL SAID, QUOTE, VERY LITTLE HAS BEEN DONE THUS FAR IN RETALIATION OF THAT SORT, UNQUOTE.

20. ONE LARGE REASON FOR THIS, OFFICIALS READILY CONCEDED, IS THAT, QUOTE, RETALIATION CAN REBOUND; THIS CAN BE A UNCLASSIFIED

UNCLASSIFIED

PAGE 04 STATE 007377

VERY DANGEROUS PRACTICE, UNQUOTE.

21. THE UNITED STATES, FOR EXAMPLE, NOW IS APPREHENSIVELY WATCHING THE COURSE OF THE 46-NATION ORGANIZATION OF AFRICAN UNITY CONFERENCE, WHICH BEGINS ITS SUMMIT LEVEL OF MEETINGS ON ANGOLA TODAY IN ADDIS ABABA.

22. THERE WILL BE MANY AFRICAN NATIONS WHO WILL CAST VOTES ON ANGOLA THAT DISPLEASE THE UNITED STATES, U.S. OFFICIALS NOTED, PROBABLY NIGERIA AMONG THEM.

23. NIGERIA, HOWEVER, IS ALSO A MAJOR SUPPLIER OF CRUDE OIL TO THE UNITED STATES, AND THE FORD ADMINISTRATION, U.S. OFFICIALS SAID, IS VERY MINDFUL THAT RETALIATION CAN CUT BOTH WAYS.

24. QUOTE, YOU CANNOT SIMPLY BASE POLICY ON ONE NATION'S
VOTE WHICH YOU DISLIKE, UNQUOTE, A U.S. DIPLOMAT SAID.
YOU HAVE TO WEIGH CAREFULLY ITS WHOLE PATTERN AND VITAL
AMERICAN INTERESTS, UNQUOTE.

25. AT THE UNITED NATIONS YESTERDAY, SECRETARY GENERAL
KURT WALDHEIM WAS CRITICAL OF REPORTS THAT U.S. ECONOMIC
AID WILL BE LINKED TO VOTES AT THE UN. WALDHEIM SAID,
QUOTE, AID SHOULD BE GIVEN TO THOSE IN NEED, TO FOSTER
ECONOMIC GROWTH AND CREATE BETTER LIVING CONDITIONS...,
UNQUOTE.

26. END OF NEWSPAPER TEXT. KISSINGER

UNCLASSIFIED

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PRESS COMMENTS, VOTING, TEXT, FOREIGN ASSISTANCE, INTERNATIONAL ORGANIZATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 12 JAN 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE007377
Document Source: CORE
Document Unique ID: 00
Drafter: DCNORTON:BK
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760011-0421
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760165/aaaacfti.tel
Line Count: 183
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN ARA
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: cahillha
Review Comment: n/a
Review Content Flags:
Review Date: 16 JUL 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <16 JUL 2004 by castelsl>; APPROVED <26 OCT 2004 by cahillha>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: WASHINGTON POST ARTICLE OF JAN 9 - LINKAGE OF U.S. AID
TAGS: EAID, PFOR, GY, UN
To: GEORGETOWN
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006